

EDUCATION REFORM INITIATIVE OF SOUTH EASTERN EUROPE (ERI SEE)

Work plan 2019 – 2020

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Introduction

About Education Reform Initiative of South Eastern Europe

Education Reform Initiative of South Eastern Europe (ERI SEE) was initiated as a part of the political process – Stabilisation and Association Agreement for South Eastern Europe in 2003 (supported by the Enhanced Graz Process), as one of the instruments of ensuring stability in the region in its EU association process. Its goal was to create the strategic cooperation framework in the area of education and training, which was defined by several Memoranda:

- Memorandum of Understanding between the Ministers of Education and Higher Education of South Eastern Europe (Nicosia, 2003), on the cooperation in the field of education and signed by Bosnia and Herzegovina, Bulgaria, North Macedonia, Montenegro and Serbia
- The Memorandum of Understanding between the Ministers Responsible for Education, Science and Research in South Eastern Europe, signed in 2007 in Istanbul by Albania, Bosnia and Herzegovina, Bulgaria, Croatia, Provisional Institutions of Self-Government of Kosovo, Montenegro and Romania, which renewed the commitment to regional cooperation in education, for mutual benefit, encompassing all aspect of lifelong learning, science and research. This Memorandum insisted on regional cooperation activities considering relevant EU and European developments and trends in education, science and research, but also close links to the national context and priorities of the signatory countries, also by involving the relevant stakeholders,
- And finally, Memorandum of Understanding on the Role and Organisation of the Education Reform Initiative of South Eastern Europe (Brdo, 2010), which reiterated the commitments of signatory parties (Albania, Bosnia and Herzegovina, Croatia, North Macedonia, Moldova, Montenegro and Serbia ERI SEE member countries) to regional cooperation in the EU accession process and sustainable economic development. The Brdo Memorandum recognized the ERI SEE achievements done so far, and also gave a clear and more operational principles of functioning of ERI SEE and ERI SEE Secretariat as the operational body, at day-to-day level implementing the strategic decisions made by the ministries of education as founders of the ERI SEE. This Memorandum forms the basis of today's operation, status and structure of ERI SEE

Following the Memorandum of Understanding (Brdo, 2010), the *Agreement between the Government of the Republic of Serbia and other members of the Education Reform Initiative of South Eastern Europe on the seat of the Secretariat of the Education Reform Initiative of South Eastern Europe* (hereinafter the Host-country agreement) was signed by the ERI SEE member countries, in the period from 2013 to 2015, regulating the legal status of the Secretariat, support of the Government of the Host Country to the Secretariat and conditions necessary for effective performance, the procedure of entering into force of the Agreement and other relevant issues deriving from the Secretaruat's status of the international organisation.

The procedure on ratifying the Host-country agreement was finalized in December 2017, while the accompanying financial and operational procedures were completed in January 2019, from when the Secretariat functions as an independent international organization seated in Belgrade, Serbia.

Management structure

The Education Reform Initiative of South Eastern Europe's management structure consists of ministries in charge of education from the signatory parties of the Memorandum of Understanding on the Role and Organisation of the ERI SEE, Brdo, 2010. The ministries appoint their representatives — members of the Governing oard — which is the decision making body of ERI SEE responsible for developing ERI SEE policies and strategies. The Governing Board adopts Annual Work Programmes, supports the Director of the Secretariat in its implementation, reviews progress in the course of the year and adopts the Annual Report of the Director. In addition to the ministry representatives, the Governing Board also consists of representative of the KulturKontakt Austria as ERI SEE donor, and Regional Cooperation Council.

Consultative Body with advisory function, consisting of representatives of the European Training Foundation and Austrian Federal Ministry of Education, Science and Research, convening on the occasion of the Governing Board meetings.

ERI SEE Secretariat implements on day-to-day basis the decisions of the Governing Board and Annual Plan, and regularly reports on the activities. ERI SEE Secretariat is also in charge of expanding the activities and sources of funding, with the overall aim of the activities of the Secretariat to develop ERI SEE into a sustainable, regionally owned organisation and to support sustainable education reforms on national levels through regional and international cooperation.

Strategic Part

Education Reform Initiative of South Eastern Europe – context and focus for 2019 - 2020

Mission and vision

ERI SEE mission is to facilitate cooperation at regional level, considering relevant European developments and trends in education, but with close link to national context and priorities, thus contributing to sustainable economic developments and sustainable education reforms.

ERI SEE vision is to provide the implementation framework for regional cooperation in the area of education and training, being a reliable, innovative and supportive partner in its members' developments on the EU accession pathways and beyond.

ERI SEE, via its activities, has an impact on the:

- o increase of skills and knowledge
- enhancement of exchange of experience through the creation of the regional networks of expertise and peer learning
- sharing of the expertise from EU countries to non-EU ERI SEE countries
- o enhancement of cooperation between the education and business sector.

Strategic context

The strategic context is shaped by the European Commission (its Strategy for the Western Balkans, Country Reports and Recommendations), agreements at regional level reached by the economies themselves and shaped within the South Eastern Europe 2020 Strategy, as well as Economic Reform Programmes and strategies in the area of education and training of individual economies of the South Eastern Europe.

In this Work Programme, all of the above is taken into consideration to define the strategic directions of ERI SEE development, based on relevant political decisions. The overview and highlights relevant for the work of ERI SEE is described below, however for the more specific information, please see Annex 1 Strategic documents per countries.

The EU Strategy for the Western Balkans, A Credible Enlargement Perspective For and Enhanced EU Engagement with the Western Balkans sees the Western Balkans as a part of Europe, surrounded by EU Member States, having common heritage and history, as well as a common future.

The Strategy's flagship initiative – Reconciliation, good neighbourly relations and regional cooperation – prerequisites for success – sees regional cooperation and good neighbourly relations as essential for progress on the countries' respective European paths. The importance of the regional cooperation and regional structures is clearly marked: "The existing regional initiatives need to be further exploited in order to continue contributing to political stabilisation and to create economic opportunities.

Fostering good neighbourly relations and reconciliation needs strong ownership in the Western Balkans and should be led first and foremost by the countries of the region. Good neighbourly relations should continue to be re-enforced through regional cooperation initiatives."1.

When it comes to education, its role is specified as a priority: "The role of education must be given a higher priority especially in terms of fostering greater tolerance, promoting European values and strengthening the cohesion of society."²

Under the flagship initiative to support socio-economic development in the Western Balkans, the European Commission states that "Enhanced support should be provided to education, in particular vocational education and training and skills as well teacher training and pre-school education."³

South Eastern Europe 2020 Strategy⁴ in its Dimension D, Education and Competences, identifies as one of its priorities reduction of early leavers from education and training (through strengthening links between education systems and the labour market and development of practical competences and labour-market relevant skills through work-based learning; standardisation of qualifications and removing obstacles for their recognition; and the education of teachers), and an increase in tertiary educational attainment.

The Berlin Process also presents a relevant strategic framework for the ERI SEE priorities, activities and developments. The Berlin Process⁵ is an initiative from several EU Member States aiming at supporting efforts towards strengthening regional cooperation and the European integration of the Western Balkans. Within the Berlin Process, the leaders of Western Balkans Six (WB6) endorsed the Multiannual Action Plan on Regional Economic Area in the Western Balkans Six (MAP), at the Berlin-process summit held on 12 July 2017 in Trieste.

The MAP, whose development was coordinated by the Regional Cooperation Council upon request of the WB6 Leaders and supported by the European Commission (EC), aims to enable unobstructed flow of goods, services, capital and highly skilled labour; making the region more attractive for investment and trade; and accelerating convergence with the EU, thus bringing prosperity to Western Balkans citizens. Within the MAP, Mobility of highly skilled labour plays a key role and a series of actions are planned to be completed by 2020 with the view of its facilitation. In the implementation of these actions ERI SEE plays a vital role.

When it comes to the recommendations given by the European Commission in its Country Reports, the key issues at national levels in the area of education and training are identified under the Chapter 26: Education and culture. They are mentioned here as they form the basis for further operations of

¹ The EU Strategy for the Western Balkans, A Credible Enlargement Perspective For and Enhanced EU Egagement with the Western Balkans, https://ec.europa.eu/commission/sites/beta-political/files/communication-credible-enlargement-perspective-western-balkans_en.pdf

² Ibid

³ Ibid

⁴ SEE 2020 Strategy, https://www.rcc.int/pages/62/south-east-europe-2020-strategy

⁵ https://ec.europa.eu/neighbourhood-enlargement/news_corner/news/western-balkans-summit-london-building-stronger-links-within-region-and-eu_en

⁶ https://www.rcc.int/priority_areas/39/multi-annual-action-plan-for-a-regional-economic-area-in-the-western-balkans--map

the ERI SEE activities, supporting economies on their pathway to the EU and supporting their national reforms via regional exchanges, learning activities, and joint project.

Albania

Thus, the EU Albania Report for 2018⁷ recognizes some progress in vocational education and training (VET) with the adoption of the revised VET Law; however still further reforms are necessary, particularly in ensuring the pre-university education strategy and higher education reform implementation, further improvements of teacher training, and reviewing and expanding the current funding system and arrangements for VET.

Albania is modernising qualification standards and framework curricula for most VET programmes; even though some Albanian schools lack the teaching skills and equipment to put them into practice. Teacher training and delivery of the new curricular framework is still not in line with the 2014-2020 pre-university education strategy. Albania has improved its results in PISA surveys.

Bosnia and Herzegovina

According to the EU Bosnia and Herzegovina Report 2018⁸, Bosnia and Herzegovina should pay particular attention to improve the quality of education and training.

The overall quality of education remained low, as is spending on education and R&D. The country's education system is very complex and highly fragmented. This results in a lack of common standards for various levels of education, as well as in teacher training and performance evaluation. Teaching curricula are outdated and not aligned with the country's needs leading to wide skills mismatches, a major impediment preventing graduates from entering the labour market. (The proportion of the labour force aged 15–24 that is unemployed is around 54%).

Croatia

The Country Report Croatia 2018⁹ states that Croatia still faces a high rate of young people not in employment, education or training and low participation in active labour market policy measures. Croatia lacks mechanisms to address the skills mismatch of tertiary education graduates.

In order to improve the labour market relevance of education, the CROQF established 25 sectoral councils, consisting of educators, employers, stakeholders and representatives from the public administration. They were tasked to review and update the country's qualifications system. After delays in 2015 and 2016, the sectoral councils have now started updating over 300 qualification and occupation standards. Secondary vocational education would benefit from further alignment with labour market needs. While Croatia has the highest percentage of secondary school students enrolled

⁷ https://ec.europa.eu/neighbourhood-enlargement/sites/near/files/20180417-albania-report.pdf

⁸ https://ec.europa.eu/neighbourhood-enlargement/sites/near/files/20180417-bosnia-and-herzegovina-report.pdf

in vocational education and training (VET) programmes in the EU (71 %), their prospects of successful transition to the labour market remain limited. More than half of registered unemployed (average over the period 2010-2015) hold a secondary vocational education diploma. To increase the labour market relevance of VET, the authorities announced the adoption of the National Curriculum for Vocational Education, which is currently under review. This will be complemented by plans to develop sectorial curricula, establish an effective network of vocational schools and programmes and a quality assurance system, establish regional centres of competence and promote international mobility of teachers and students.

Employers play a marginal role in the provision of vocational education. VET is more and more carried out in school classrooms and outside of firms – which minimised the role of employers in vocational education. Even though both schools and employers see the benefits of implementing work-based learning strategies, a recent study showed that they would require additional support from public authorities (South East European Centre for Entrepreneurial Learning, 2017). A central role is due to be played by the Croatian Employment Service, which was tasked to analyse and forecast labour market skills needs in cooperation with the employers. Such analysis should inform the recommendations for the enrolment policy of various VET courses.

Republic of North Macedonia

The Country Report for North Macedonia 2018 states that the country is moderately prepared in this areas. Some progress was made with the adoption of the Comprehensive Education Strategy 2018 – 20125.

Recommendations fall into the category of increasing support for teacher training, teacher professional development and an effective process of assessment; improve access to quality education. On vocational training and adult education (VET), 113 new occupational profiles and 69 new standards for Qualifications have been developed and adopted to bring them closer to labour market needs. There remains the need for a higher level practical and work based training in vocational education and training programmes as well as much higher level of involvement of employers in education and training. The quality of VET programmes and qualifications needs to be further strengthened to encourage employers to engage a greater number of VET graduates.

Children and students with disabilities and from Roma communities continue to face barriers to regular and quality education and training.

Montenegro

According to the Progress Report for Montenegro in Chapter 26, Education and Culture, in Montenegro There is a good level of preparation in this chapter. The good progress made on implementing the revised curricula based on learning outcomes, revised enrolment policies, and the introduction of practical learning must be maintained and ensured across all levels of education. In the coming year, Montenegro should in particular continue efforts to increase pre-school participation rates, including from disadvantaged backgrounds; continue with curricular reform in primary and secondary education to teach basic and transversal skills and focus on learning outcomes;

And continue to strengthen sector governance and improve enrolment policies for vocational and higher education.

Serbia

Country Progress Report, Serbia 2018, states that Serbia is at a good level of preparation in the area of education and culture. Some progress was made in improving the curricula, and in the coming year, Serbia should increase participation in early childhood education, in particular by children from disadvantaged backgrounds; and finalise the establishment of the national qualifications framework system.

Comprehensive training of school staff is needed to complement the ongoing outcome-based curricular changes. The training should focus on developing students' key competencies.

Study programmes in higher education needs to better match requirements in the labour market. Some progress was achieved in the development of vocational education and training (VET) curriculum to better meet the needs of the labour market. As the next step, the national work-based learning model in VET should focus on setting up quality assurance and monitoring mechanisms. The plans for reducing VET enrolment and enlarging the general secondary education should continue by making the curricula more relevant and increasing the attractiveness and quality of general secondary education. The national qualifications framework needs to be finalised and institutional capacities put in place.

Main objectives for 2019 - 2020

Overview

In the period 2019 – 2020, in line with the recently acquired status of an international organization, established by the region and for the region, and regionally owned, ERI SEE plans to increase its relevance and visibility so as to expand the impact it has on developments in education and training.

In 2019 and 2020, ERI SEE plans to enhance and intensify its activities, namely:

- a. Thematic focus, by implementing the core activities in cooperation with the core expert groups established, and expanding the scope of these activities via applying for projects (Austrian Development Agency, Western Balkan Fund, TAIEX...)
- b. Cooperation with international organizations, like European Commission, European Training Foundation and Regional Cooperation Council
- c. Internal organization and visibility

Thematic focus

Based on the analysis of the recommendations from the Country reports 2018, and priorities within the South East Europe 2020 Strategy and national strategic documents (Annex 2) the need for regional activities is recognized, which is shared by all the ERI SEE members:

- Improvement of quality of all levels education, with focus on standards of quality, and modernization of qualifications and curricula, oriented at learning outcomes
- Improvement of the connection between education and business sector, resulting in the increase of acquisition of labour-market relevant skills through various types of work-based learning
- Improvement of teacher education and training, with the focus on soft and transversal skills

The same has been identified on the occasion of the Launching and Thematic Conference: Vision of Regional Cooperation for Quality Education and Training, organized by the ERI SEE Secretariat in cooperation with the Serbian Ministry of Education, Science and Technological Development, KulturKontakt Austria, and other Ministries – members of the ERI SEE. The Conference also hosted a Ministerial Panel, with the participation of highest ministry-level participants (Ministers Ademi and Bytyqi, State Secretaries Nedović, Shahini and Kurpejović, and Assistant Ministers Husić and Prskalo) defining the priorities for regional cooperation from their national perspectives. What came out as a conclusion of their interventions during the Ministerial panel were as follows:

- Mutual recognition of qualifications in higher education, improving systems of accreditation of institutions and developing quality criteria for external evaluation.
- Improving the VET sector, enhancing cooperation with the business sector as well as modernizing standards and curricula in accordance with the labor market needs.
- Continuous professional teacher development, with the focus on implementation of competency-based curricula, digitalization in education and training, and state exams.
- Quality assurance agencies to exchange experiences regionally to support their national processes
- Inclusion and how to make education and training available to all.

The conclusions of their discussions, as well as conclusions of the analysis of strategic documents mentioned above and in more detail in Annex 2, are taken into consideration when planning the further activities for the region.

The priorities and objectives will be achieved via a number of activities implemented by working and expert groups gathered by ERI SEE and its partners:

- Western Balkans Alliance for Work-based Learning
- RCC and ERI SEE Joint Working Group for Recognition of Academic Qualifications
- SEE Teacher Education and Training Network
- Regional Group of Experts in Quality Assurance in General Education,

and their scope of activities is planned to expand in the course of 2019 and 2020 via the increasing of funding availability (applications for projects) and cooperation with international partners. This is in more detail elaborated in the section Thematic Part: Main Thematic Activities in 2019 - 2020 and Activity Plan.

Cooperation with partner organizations

In 2019, on the initiative of European Training Foundation, the Declaration of Intent plans to be signed between European Training Foundation and ERI SEE. The Declaration recognizes different but complementary roles ETF and ERI SEE play in the region in supporting developments in education and training systems.

The cooperation shall take the form of mutual contribution to knowledge sharing activities, access and support to regional network building and expert input in regional events, in areas that fall under the domain of human capital development and vocational education and training. ERI SEE and ETF will coordinate their cooperation through an exchange of letters, which specify the areas and actions of implementation of the Declaration in the period 2019 - 2020.

The Declaration reflects the intentions of the ERI SEE and ETF to co-operate on a non-exclusive basis, expressed in good faith but without the creation of any legal obligation or the incurrence of any liability on the part of either of them.

Closer cooperation with European Commission is envisaged with the WB PET services in providing input for the next Ministerial meeting.

In addition, with the intensification of activities of the Joint ERI SEE – RCC Working Group for Recognition of Academic Qualifications, with the view of the targets set within the Multiannual Action Plan and obligations until the Berlin Process Summit in Poland 2019, the intensity of cooperation between ERI SEE and RCC will also increase.

ERI SEE also plans to explore possibilities of cooperation with other regional organizations: Regional Youth Office (RYCO), and continue cooperation with GIZ, Regional School for Public Administration (ReSPA), Austrian Development Agency (ADA) etc.

Internal organization and visibility

In 2019 – 2020 ERI SEE Secretariat will focus its internal organization on the following:

- o Internal capacity building
- Human resources management
- o Internal quality management
- Visibility

The capacity building will prioritize the expertise in the area of education and training in which ERI SEE is active. ERI SEE staff will benefit from activities organized in cooperation with the partner institutions, with considerable expertise and experience in thematic areas (KulturKontakt Austria, ETF, RCC). Also, in its activities, ERI SEE will rely on international experts which will also provide expertise (not only to

the participants of the ERI SEE activities, but also to ERI SEE staff). Thus, participating in the ERI SEE activities, the ERI SEE will also build its expertise on thematic areas.

ERI SEE staff will also be involved in the preparation of project applications to various potential donors. This is seen as a valuable experience in preparation of the project applications and documentation, in the process of which external assistance may be required. However ERI SEE staff will still own and manage the processes and thus increase their capacities in project preparation.

When it comes to the expertise and capacities in project management, the planned principle is that every project funds an additional project coordinator (to 0.5 or 1 FTE, depending on the size of the project and expected work-load), selected via an open Call. The selected candidate shall bring his/her expertise and also be a trainer for other ERI SEE staff. Thus the capacities of the whole Secretariat in the area of project management is expected to increase.

In the management of projects, the selected project manager is expected to take over the responsibilities over the project activities and finances; however the overall responsibility remains one of the Director. External assistance for financial management is also expected to be funded via projects (part-time).

Therefore, the size of the Secretariat is expected to grow, with the project teams. Having in mind the positive developments in the assessment of the project proposal submitted to the Austrian Development Agency – Towards regionally based standards of qualifications, and with the view of its approval, in 2019 the ERI SEE staff is expected to grow by 0.8 FTE (0.5 of the project coordinator, and 0.3 by the financial manager).

In the first quarter of the year, the terms of reference for the project coordinator and financial manager will be developed, and Call for proposals announced. The process of selection of candidates is expected to be finalized by 15th March.

In addition to capacity building and increase of the Secretariat team, the quality of the internal processes is expected to be continuously improved. The Secretariat is strongly committed to building the quality culture within its own organizations, which implies the continuous revision of the processes. During 2019 the internal processes, checklists and forms will be fully developed and available in written form; whereas in 2020 the revision of the processes, with the purpose of their improvements, will be made.

In order to increase its visibility, ERI SEE Secretariat plans to publish an annual newsletter with the relevant updated on the processes and activities. The newsletter will be distributed to the mailing list of around 200 regional and international decision-makers and education experts with wide networks and further dissemination potential.

Thematic Part

Main Thematic Activities in 2019 – 2020

Overview

The activities in the thematic areas follow the priorities identified through the analysis of the strategic context and focus on the following aspects of education and training:

Vocational education and training and modernization of VET systems:

- o enhancing connection and cooperation between education and business sector,
- promotion of various types of work-based learning,
- o modernization of standards of occupations and qualifications

Higher Education:

- o promotion of standards of quality in quality assurance processes
- o support in removing obstacles to recognition of academic qualifications

General Education:

- o promotion of standards of quality in quality assurance processes
- supporting developments in quality teacher education and training

The activities within the sectors mentioned above include organization of thematic meetings, seminars, trainings and workshops for the benefit of the identified subjects, as well as the planning, organization, and implementation of project activities, and are in more detail described in the following sections.

It is important to mention that the activities are divided into:

- a. core activities meetings, seminars, trainings of the experts gathered under the ERI SEE and its partners, for which the budget is ensured via the regular ERI SEE Financial Plan, and
- b. project activities pending donors support and project approval and contract, and marked as extra-budgetary acitivities in the ERI SEE Financial plan until the moment of signing of the contract. These activities include a series of intensive activities in a more condensed framework, under the rules and obligations prescribed by the contracting authority, usually involving a number of additional external experts contributing to the delivery of concrete outputs as describe by the project proposal.

Vocational Education and Training

For the sector of Vocational Education and Training and its modernization, the Western Balkans Alliance for Work-based Learning was established. This is the Alliance consisting of the representatives of the South East Europe VET Network — representatives of VET centres or agencies in charge of implementing the main reforms in the VET sector and thus the most relevant actors in the modernization of VET sectors; and representatives of chambers of commerce, members of the Western Balkans Chamber Investment Forum (a regional platform established with a view of supporting and promoting economic dimension in the region, that facilitates closer cooperation among business communities in the region). The Western Balkans Alliance for Work-based Learning (WBA for WBL) was established under the framework of the Berlin Process (please see the Strategic Part of this document for more information on the Berlin Process).

Core activities:

Core activities for the Western Balkans Alliance for Work-based Learning include 2 thematic regional meetings (annually) of the Alliance on the subject of developing regionally-based standards of qualifications and taking steps into that direction.

Standards of occupations are the documents relevant for the modernization of the VET as they collect, systematize and emphasize the relevance of input received from the business sector on the skills, knowledge and competences needed on the labour market and thus respond to the skills mismatch identified in all the economies of the region. Regionally-based standards of occupations create the common quality structure of the standards of occupations and make sure that the identified skills, knowledge and competences really address the needs of the labour market in the whole region, thus allowing for greater mobility of the labour-force and greater employability of the young people.

In addition, KulturKontakt Austria, as a most reliable and stable ERI SEE donor, is celebrating the 30th Anniversary. On the occasion, the Western Balkans Alliance for Work-based Learning is invited to hold one of its meetings in autumn in Vienna and to join the colleagues from KKA at the 30th Anniversary celebration.

Project activities:

In November 2018, the project proposal Towards Regionally-based Standards of Qualifications was submitted to the Austrian Development Agency with a series of activities and outputs defined. The project was planned to the total approximate budget of 564.400,00 eur for the period of 26 months, with the ERI SEE financial contribution amounting to 18% (104.000,00 eur). The above mentioned core activities – 2 thematic regional meetings annually are included as the co-financing of the project, as well as the 30% of Director FTE, and contribution in the operational costs (electricity, rent, heating etc.).

The preliminary results received from ADA are positive, however the project still need to be further elaborated with the view of having it completed and approved by March 2019, when the project is planned to start.

The activities planned within this project include the following outputs and activities in the course of 26 months:

Output 1: Increased cooperation between private and public sector at regional level supporting national activities

- 1.1 Kick-off conference for all relevant stakeholders
- 1.2 Updating the WBA4WBL on-line portal with the activities and results achieved within the project
- 1.3. Closing conference

Output 2: Methodology (Common Regional Framework) for regionally-based occupational standards

2.1 1 Workshop for fine-tuning the methodology

Output 3: 5 regionally-based standards of occupations

- 3.1 2 (on average) national events per economy per occupation on the definition of skills and competences needed by the business sector
- 3.2 1 regional event per occupation to map the skills and competences at regional level (creation of the regional basis of skills)
- 3.3 1 national event per economy per occupation to finalize the process of regionally-based standards of occupations (20% national specificities)

Output 4: Adoption of 5 regionally-based standards of occupations

- 4.1 2 (on average) national events per occupation for adoption of the regionally-based standards of occupations
- 4.2 2 (on average) national events per occupation for the translation of adopted standards of occupations into standards of qualifications
- Output 5: Translation of regionally-based standards of occupations into national standards of qualifications
- 5.1. 4 national events (on average) for translation of regionally-based standards of occupations into national standards of qualifications
- 5.2. Adoption of national standards of qualifications

Output 6: Analysed possibilities for regional standards of qualifications

- 6.1 Development of the study on feasiblity of development of joint, regional standards of qualifications
- 6.2 1 Regional event for the validation of the study

Coordination and Communication:

- Project management meeting back to back to the Kick-off conference for all relevant stakeholders
- Project management meeting in the middle of the project
- Project management meeting back-to-back to the Regional event for the validation of the study

Risk Management:

Monitoring and Evaluation (and Steering)

Reporting

- Quarterly reports
- Interim reports
- Final reports

Innovative aspect of the project lies, apart from the regional approach to standards of occupations, also in focusing on digitalization and how it can transform occupations, as well as sustainable development and related skills to be integrated into the chosen occupations.

However, it is important to note that the project proposal is still in the process of finalization and that adjustment to ADA requirements are being made. This can lead to modification in the final budget of the project as well as the planned activities. Any modification will be explained in subsequent revisions of the Work Programme. In addition, it is important to stress out that the positive preliminary evaluation of the project does not mean the formal approval.

Higher Education

Academic Qualifications

The activities in higher education sector are strongly linked to the Berlin Process, a political initiative linked to the future enlargement of the European Union. It was initiated in order to help the Western Balkan 6 economies to solve remaining challenges among themselves as well as to enhance links between the WB6 and selected EU member states. As a part of the Berlin process annual Summits of the Prime Ministers from the region and EU member states is held, and on the one held in July 2017 in Trieste, the leaders of the WB 6endorsed the Multi Annual Plan for Regional Economic Area (MAP).

The MAP has been developed to enable unobstructed flow of goods, services, capital and highly skilled labour, making the region more attractive for investment and commerce, accelerating convergence with the EU thus bringing prosperity to Western Balkans citizens. The MAP actions are focused on: promotion of further trade integration; introduction of a dynamic regional investment space; creation of a digital integration agenda, and what is of high relevance for ERI SEE, facilitation of regional mobility. The RCC has been tasked, together with CEFTA for the free trade area, to coordinate the implementation of the MAP and regularly inform the Berlin Process Summits on the progress achieved regarding the actions defined in the MAP.

The activities of the MAP are also in line with the SEE 2020 Strategy.

Within the Flagship Initiative Mobility, the expected achievements until 2020 are:

- Principles for the Model of Automatic Recognition of Academic Qualifications in WB6 endorsed
- Joint Exercise on Recognition of Academic Qualifications in implementation
- Agree on a model for Recognition of Academic Qualifications
- Launch Joint Information System to facilitate Recognition of Academic Qualifications
- Complete Joint exercise on Recognition of Academic Qualifications

and the activities of ERI SEE are aiming in this direction.

The activities in this area are coordinated jointly by RCC and ERI SEE. For the implementation of the above-mentioned achievements under the MAP the Joint Working Group for the Recognition of Academic Qualifications (JWG RAQ) was established in December 2017. The JWG RAQ is composed of the representatives of ministries of education from the region, ENIC/NARIC offices and Quality Assurance agencies.

The next Berlin Process Summit is to be held in July 2019, in Poland. The members of the JWG RAQ agreed to, by that time, to have the concept of regional model for recognition of academic

qualifications ready, launch the Joint Information System for Recognition of Academic Qualifications and deliver Report on Recognition of Academic Qualification in the WB6.

The Prime Ministers will endorse a Statement/Regional Agreement on Recognition of Academic Qualifications at the Summit.

Therefore, in 2019 the activities will focus on the regular meetings of the JWG RAQ and delivery of the defined outcomes, namely:

- Implementation of Joint Exercise on Recognition of Academic Qualifications, where the members of the JWG RAQ will be assessing and processing the sample qualifications agreed by all the participating ENIC NARIC offices, compare the results, and define common challenges and recommendations in a written report on the exercise.
- Development of the Joint Information System (JIS) facilitating the recognition of academic qualifications, by providing information on recognition procedures and processes in each participating economy for employment and education purposes and the accreditation status of the higher education institutions. The JIS will also serve as the communication tool among the JG RAQ members, facilitating their exchange of problems and information relevant for fair and transparent recognition.
- Defined model for automatic or fast-track recognition of academic qualifications that is based on quality assurance standards, to be supported by Prime Ministers.

In 2020 the activities will be focused on the implementation of the agreed model for automatic or fast-track recognition of academic qualifications and enhancement of quality standards in higher education across the region and maintenance of the Joint Information System.

The activities are mostly funded by the Regional Cooperation Council with limited financial contribution of the ERI SEE.

In addition, regional cooperation in the area of enhancing quality in higher education is to be explored further by the ERI SEE Secretariat. A seminar/training is to be organized, pending the funds available, on the subject of indicators for assessment, models for financing of public higher education institutions, roles of managers, connections with the business sector and other relevant issues, with inputs and expertise from selected the EU Member States presenting best practices relevant for the SEE region.

Professional Qualifications

When it comes to the recognition of professional qualifications, this is also one of the key areas of the mobility pillar within MAP. For the purpose of removing obstacles in this area, a Joint Working Group for Recognition of Professional Qualifications was established which prepared grounds for opening negotiations on the Mutual Recognition Agreements (MRA) for the professions of doctors of medicine, dentists, architects and civil engineers. The agreement of the Lead Negotiators of the WB6 was reached in October 2018 to open negotiations on Mutual Recognition of Professional Qualifications

for selected professions, and in 2019 and 2020 the the negotiations about concluding the MRAs will continue and include:

- Discussions on the Agreement on Mutual Recognition of Professional Qualifications for Doctors of Medicine, Dentists, Architects and Civil Engineers
- Development of the Database on Regulated Professions
- Reaching the agreement on Mutual Recognition of Professional Qualifications by the Prime Ministers Summit in July 2019 in Poland.

The activities regarding the recognition of professional qualifications are financed by the RCC and ERI SEE has a supportive role in the implementation of the related activities.

General Education

Quality Assurance

To address the needs of quality assurance in general education, a Regional Group of Experts in Quality Assurance in General Education was established in 2017. It is composed of the representatives of quality assurance agencies (dealing with internal and external evaluation of institutions and/or knowledge) and ministry representatives. At the first two meetings (in May and October 2017), the needs assessment among the group members was carried out, identifying the key areas of interest being:

- Internal quality management systems (for the purpose of enhancing the quality of work of Quality Assurance agencies)
- External and internal evaluation of institutions
- External evaluation of knowledge (state exams).

In order to meet the needs on internal quality management systems for the purpose of agencies themselves, contact was made with the representatives of the Regional School for Public Administration (ReSPA), regional organization for public administration (since all of the agencies are public administration bodies) which in its mandate has the capacity building of public officials. ReSPA is in the process of implementing a project financed by the Austrian Development Agency on Quality in public administration, and as a part of that project cooperates with the Austrian Centre for Public Administration Research, which is the national correspondence for the Common Assessment Framework. The Common Assessment Framework is the European Commission tool developed for as the total quality management system for the purposes of public administration.

In this cooperation, a training for the members of the group was organized in December 2018, on the subject of potential benefit of using the Common Assessment Framework (CAF) for the purpose of internal management of QA agencies, but also possibly at the level of schools.

The members showed interest in learning more about CAF, and also saw its potential to use in their agencies and possible at school levels, however there are certain limitations that need to be addressed (financial constraints, national standards and processes, commitment by the decision-makers at the

institutions levels). In order to address these challenges, ERI SEE will in 2019 develop a short concept note on the ideas of using this instrument to improve the quality management. he short concept note will be circulated among the members of the group and discussed. On the basis of this, the further development of a potential ADA project will be planned.

Another source of information on needs and challenges faced by the expert group will be a training on the external evaluation of institutions, to be held in the first quarter of 2019. This training is the result of the TAIEX application submitted in April 2018, but due to the heavy workload of the TAIEX office, will be realized only in 2019. This is seen as the core ERI SEE Activity.

Regarding project activities and further expansion of the work of the group, the input received from the two trainings – the one held in December 2018 on the subject of internal quality management, and the one to be held in the first quarter of 2019 on the subject of external evaluation – will be used, apart from the ADA project, also to create the concept note for the Western Balkan Fund¹⁰ (WBF). The WBF promotes development of closer cooperation between the Western Balkans Contracting Parties, strengthening of ties between the Western Balkans Contracting Parties, integration of the Contracting Parties into the European Union and common presentation of the WBF Contracting Parties to the third countries. It financially supports activities that contribute to regional cooperation, among others, in the field of education, through open Calls for proposals.

In case the members of the Expert group confirm and recognize that there is a need and benefit of tackling the challenging issue via a regional project, 2019 will be used to prepare the project addressing their needs. The Calls for proposals by the Western Balkan Fund are announced in November each year by when the project proposal should be finalized.

Teacher Education and Training

One of the challenging issues recognized in the strategic analysis of the policy documents and recommendations is the teacher education and trainings. The ERI SEE participating countries agree that there is a crucial need to enhance the capacities and skills of teachers, both professional skills but also soft skills and transversal skills. The need to address their digital competences is also identified as very strong.

For that reason, ERI SEE has, together with the European Training Foundation, gathered the South Eastern Europe Teacher Education and Training Network (SEE TET Network). The Network is composed of the representatives of agencies from the region dealing with the teacher training issues, as well as from the ministries.

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¹⁰ http://westernbalkansfund.org/mission/

In the initial meeting held in June 2018, areas in which regional cooperation can greatly contribute to national developments and needs were recognized:

- 1. Training of trainers
- 2. Harmonizing the needs of teachers with the actual offer
- 3. Measuring the impact of the trainings
- 4. Digitalization there is a need for improving digitalization.
- 5. On-line database of courses and participants

As a follow-up to the identified needs, as a core activity in 2019, in cooperation with ETF, a training, probably in Montenegro, will be organized. The training will tackle the needs of teachers and the actual offer; and the role that school coordinators of professional development play in it. The training is planned for May 2019, and it will also include a study visit to the Montenegrin Centre for Teacher Education, as previously agreed.

In the coming period, possibilities of connecting the SEE TET Network with an Austrian University and/or University College for Teacher Education is going to be explored.

In addition, the needs of the SEE TET Network will also be analysed from the point of view of external assessment of schools (continuous professional development and quality of teachers being one of the assessment criteria) and ways to combine their needs with the needs of the QA group will be looked for.

In addition, the potentials of the Western Balkan Fund for the purposes of enhancing various aspects of teacher education and training, and cooperation with the ReSPA (focusing on digitalization and digital skills of teaching staff), will also be explored.

Annex 1: Activity plan 2019

CORE ERI SEE Activities	Timeline
ERI SEE Governing Board meeting	January 2019
Recognition of academic qualifications - 5th meeting of the Workgroup on the recognition of academic qualifications	February 2019
QA Network training on external evaluation (TAIEX and ERI SEE)	February/March 2019
Developing a concept note/project proposal for external evaluation of institutions	March/April 2019
Recognition of academic qualifications - 6th meeting of the Workgroup on the recognition of academic qualifications	March 2019
Developing of a concept note for internal quality management	April 2019
Recognition of academic qualifications - 7th meeting of the Workgroup on the recognition of academic qualifications	April 2019
WBA4WBL meeting – methodology for developing regionally-based standards of occupations	April 2019
Meeting of teacher education and training network (ETF and ERI SEE)	May 2019
Development of a project for Quality Assurance and Teacher Education and Training	June 2019 onwards
Recognition of academic qualifications – 8th meeting of the meeting of the Workgroup on the recognition of academic qualifications	September 2019
ERI SEE Governing Board meeting	October/November 2019

Newsletter	November 2019
WBA4WBL meeting – exploring possibilities for regionally-based standards of qualifications	December 2019
maintenance of portals WBA4WBL	continuous
maintenance of portals JIS	continuous
Project activities	
Hiring of project coordinator	March 2019
Hiring of the financial manager	March 2019
Kick-off conference for all relevant stakeholders	April 2019
Workshop for fine-tuning the methodology	April 2019
2 (on average) national events per economy per occupation on the definition of skills and competences needed by the business sector	May – August 2019
1 regional event per occupation to map the skills and competences at regional level (creation of the regional basis of skills)	September 2019
1 national event per economy per occupation to finalize the process of regionally-based standards of occupations (20% national specificities)	October 2019
2 (on average) national events per occupation for the translation of adopted standards of occupations into standards of qualifications	November – December 2019
Updating the WBA4WBL on-line portal with the activities and results achieved within the project	continuous

Annex 2: Analysis of national strategic documents per countries

Albania

In Albania, there are two separate strategies: one for education (Strategy on development of preuniversity education 2014-2020¹¹ of the Ministry of Education and Sport, and one for training (The Strategy for employment and skills 2014-2020) elaborated by the Ministry of Social Welfare and Youth¹².

However, both documents are in Albanian, and no translation has been provided so far; therefore, the information from the Economic Reform Programme 2016-2018 (ERP) are referred to in this document.

The priorities, as stated in the ERP, and relevant for the regional priority areas, include:

- Establishment of an independent accreditation system for all public and private universities;
- Ensuring the quality of higher education;
- Continuing with the restructuring of the vocational education and training system with a view to improving the relevance of the training for the needs of the labour market;
- Strengthening VET institutions needs to be fully matched with increasing quality and relevance of educational outcomes for the labour market;
- Adoption and implementation of new curricula (in pre-tertiary education) based on competences according to EU standards and improve the quality of education;
- Improve the professional quality of teachers at all levels through the training based on the new curricula;
- Ensuring better access to education (broader enrolment rate of children from marginalised groups and repatriating migrants at the pre-university level).

Bosnia and Herzegovina

A state-level policy document setting priorities for developing higher education in Bosnia and Herzegovina for 2016-2026 was adopted in March 2016 and the *Republika Srpska* entity adopted its education development strategy for 2016-2021 in April 2016, setting priorities for further education reform as well as next steps for teacher training and professional development; two cantons adopted laws on adult education; the State Agency for Pre-school, Primary and Secondary Education adopted the common core curricula for cross-curricular areas, and the national pre-school enrolment rate for children aged 3-6 rose by 8.16 % compared to the previous school year.

Implementation of the action plan for implementing the 'baseline qualifications framework' has not started yet due to the lack of the state-level intersectoral commission responsible for implementing the action plan. An effective coordination mechanism has not been established in the Federation and the two existing coordination bodies are still acting in parallel.

¹¹ http://www.arsimi.gov.al/al/arsimi/shkolla/strategjia-e-zhvillimit-te-arsimit-parauniversitar-2014-2020

¹² http://www.sociale.gov.al/al/dokumente/strategji/aftesi-me-te-larta-dhe-pune-me-te-mire-per-te-gjithe-femrat-dhe-meshkujt&page=1

Coordination between bodies responsible for quality assurance should be strengthened at the level of pre-school, primary and secondary education. In higher education, coordination and cooperation between the state-level Agency for Development of Higher Education and Quality Assurance and the *Republika Srpska* Agency for Accreditation should be improved. Further efforts should be made to establish national education statistics. Cooperation between education institutions and the business sector still needs to be improved. The relevance of education to the labour market remains weak.

The actions to be taken in particular, relevant for the areas of education and training and according to the recommendations given at the 3rd meeting of the Committee for Stabilisation and Accession between EU and Bosnia and Herzegovina are:

- strengthen the capacity of state-level education agencies to develop EU standards and increase the level of quality assurance in education;
- building teaching capacities and creating links with enterprises in order to support vocational skills development as well as of training primary and secondary teachers in order for them to develop basic and transversal skills with students
- EU calls upon the authorities of Bosnia and Herzegovina to ensure an effective quality assurance system in higher education by building capacities of education agencies at state level for the development of EU standards, and to establish an effective coordination mechanism in the Federation entity to improve cooperation between bodies responsible for quality assurance across the country.

These findings are reflected in the Economic Reform Programme for $2016 - 2018^{13}$ (ERP), which confirm the mismatch of education system and the labour market. The ERP proposes a reform consisting of the following measures: establishing a fund for mobility of students and teachers (academic mobility) with clearly listed milestones, and career orientation development also with the defined milestones.

The national strategic documents include:

- Action Plan for the Development and Implementation of the Qualifications Framework in Bosnia and Herzegovina for the period 2014 2020¹⁴;
- Priorities for 2016 2026 Higher Education Development in BiH¹⁵
- Strategic Platform for the Development of Adult Education in the Context of the Lifelong Learning in Bosnia and Herzegovina for the Period 2014 – 2020 (not taken into consideration in this document since adult education was not listed as one of the priorities in the coming period).

In the absence of currently valid all-encompassing (covering all sectors of education) strategic framework, this Work Programme also collected relevant information from the most recent document

http://www.google.rs/url?sa=t&rct=j&q=&esrc=s&source=web&cd=1&ved=0ahUKEwi-mdvygZ7RAhVFlcAKHftLAlgQFggeMAA&url=http%3A%2F%2Fwww.dep.gov.ba%2Fnaslovna%2F%3Fid%3D1723 &authuser=1&usg=AFQjCNEU5myGo9iCaNiT4RDvy4iQC_IWPQ&sig2=WU7DmGO94OJQYzVDVD2SOg&bvm=bv.142059868,d.ZGg

^{14&}lt;a href="http://www.google.rs/url?sa=t&rct=j&q=&esrc=s&source=web&cd=2&ved=0ahUKEwjamdLsgp7RAhWMAM">http://www.google.rs/url?sa=t&rct=j&q=&esrc=s&source=web&cd=2&ved=0ahUKEwjamdLsgp7RAhWMAM
AKHQW_AdsQFggfMAE&url=http%3A%2F%2Fwww.mcp.gov.ba%2Forg_jedinice%2Fsektor_obrazovanje%2Fdokumenti%2Fstrateski doc%2F%3Fid%3D5299&authuser=1&usg=AFQjCNHMSOrxgwlhFGm7LSnkIRRieA2KmA&sig2=I-SJxMDZQnuOO_o3RWpDTQ&bvm=bv.142059868,d.ZGg

¹⁵ http://www.sluzbenilist.ba/page/akt/e8wfEohz4nh78h77G7ohz4nh78h77yE=

covering the whole vertical of education - Strategic directions for education development 2008 – 2015¹⁶. Even though this document is no longer formally valid, the reason that, together with all the relevant above mentioned document, this one was consulted, is the assumptions that the main directions of this strategic document are based on the identified challenges which have not changed dramatically in the meantime and therefore the educational development measures will not introduce a radical turn in the course of action defined for the previous period. In addition, the sectoral documents listed above - Action Plan for the Development and Implementation of the Qualifications Framework in Bosnia and Herzegovina for the period 2014 – 2020 and Priorities for 2016 – 2026 Higher Education Development in BiH are referred to, and for higher education, additionally the Development strategy of the Agency for the development of higher education and quality assurance 2014 – 2018 was consulted.

Having studied all the listed document, the list of priorities and measures for the development of education and training in Bosnia and Herzegovina include:

- Increase of the education level among the population, and efficiency of education (Increase the level of participation in education among the general population, and competences of the labour force; Increase the efficiency of the education and training system; Preventing social exclusion among the children and youth; Expanding opportunities for adult education and training, and ensuring quality and re-vitalization of research in education.
- Modernization and development of education and training at all levels (increase of the quality
 of teaching and learning, goals and outcomes-oriented programmes; establishment of the
 system of internal evaluation and external evaluation; establishment of the standards of
 achievements; increase of the IT education and foreign language learning)
- Equal access and fairness in education (enhancement of the position of minorities, people with fewer opportunities)
- Developing links between education and the world of work (development of real and virtual companies in VET schools; development of career guidance centres; introducing entrepreneurial learning; development of regional and inter-disciplinary networks ensuring cooperation between the education sector and world of work; creation of the social and economic partnerships at state, local and sectoral level)
- Encouraging continuous professional development of teachers, principals and other employees of education institutions
- Quality assurance and assistance to the education development at all levels (creation of standards in grading of students; of standards of achievements; development of a joint basis in the framework education plans and programmes; participation in international development projects and studies; establishing criteria and standards of the accreditation of higher education institutions; establishment of the state register of the accredited institutions; establishing the quality assurance system)
- Statistics and indicators in education
- International cooperation and EU integration

More specifically, the Priorities for 2016 – 2026 Higher Education Development in BiH and the Development strategy of the Agency for the development of higher education and quality assurance

¹⁶ http://www.herdata.org/documents/bosnia-and-herzegovina/37

2014 – 2018¹⁷ (Strategija razvoja Agencije za razvoj visokog obrazovanja i osiguranje kvalitete 2014 – 2018), include:

- Good governance and management (defining a policy framework; analysis of the existing legislation and its impact in the implementation of strategies, policies, laws; quality assurance improvement and consistent implementation of QA principles and standards)
- Resources (introduction of the HE funding systems based on the objectives-oriented success measurement; other national measures for the increase of the share of the public budget for HE)
- Connection between labour market and higher education (improve legislation and practice in the field of recognition of higher education qualifications for employment purposes; modernise and increase the number of existing study programmes for qualification that are in demand in the labour market; develop consultations on careers; limit the number of students in programmes where there is overproduction of staff; harmonise new professions to make them usable on the labour market; establish consultative consortia at all HEIs with employers, employment bureaus, chambers of commerce etc.)
- Higher education in BiH, qualifications, knowledge, skills and competences are in line with the society and labour market needs (analysis and implementation of all Bologna principles; analysis of study programmes and acquired qualifications; establishing and strengthening cooperation with key partners on the labour market)
- The development of quality assurance systems and quality culture in higher education (strengthening the internal quality assurance system; defining roles for the external evaluation system; up-date of the data-basis; participation in the accreditation of the higher education institutions and programmes)

Additionally, understanding the significance of the European Qualifications Framework for its further socio-economic reform, and its education reform in particular, Bosnia and Herzegovina is undertaking activities aimed at developing its Qualifications Framework. The Council of Ministers of Bosnia and Herzegovina has adopted a series of decisions, which are necessary for the development of the Qualifications Framework in Bosnia and Herzegovina. This is a way to tackle the problem of skills mismatch between education and labour market and thus contribute to the economic and social development of BiH.

The implementation of the Qualifications Framework in Bosnia and Herzegovina supports the development of education based on learning outcomes and a system of internal and external quality assurance at all levels of education, mechanisms for the evaluation and recognition of non-formal and informal learning, increased access to education, social inclusion of all participants and coherence of the education system.

Some additional documents has been adopted at the state level such as:

Decision on criteria for higher education accreditation in Bosnia and Herzegovina¹⁸ and

Recommendation on recognition of non-formal education and informal learning¹⁹.

¹⁷ http://hea.gov.ba/Aktivnosti/Strategije/Archive.aspx?pageIndex=1

¹⁸ "Official Gazette of Bosnia and Herzegovinas No 96/16"

¹⁹ "Official Gazette of Bosnia and Herzegovinas No 94/16"

Croatia

The National Reform Programme of the Republic of Croatia for 2018 includes the following measures for the area of education:

Implementation of the curricular reform

The experimental programme is the first step towards achieving the objective of a comprehensive curricular reform, which is the establishment of a balanced and efficient education system which corresponds to the demands of modern and essential education. The experimental phase of the comprehensive curricular reform started in the 2018/2020 school year (in 74 schools), and from the 2019/2020 school year all schools will take part. The aim is to verify the use of new curricula and contemporary learning methods. Establishment of the system for developing digitally competent schools is underway (e-Schools programme): equipping schools with necessary ICT equipment, teacher trainings, developing digital educational resources for STEM subjects.

Alignment of vocational training and needs of the labour market

The development of vocational training and education, is headed towards changes and adaptations in accordance with the objectives defined in the Strategy for Education, Science and Technology (2014), focused on quality and efficiency, greater links with the labour market, a greater share of learning methods focused on work-based learning, appeal, excellence and the inclusion of vocational training and education, as well as the priorities defined by the Vocational Education and Training Development Programme (2016–2020).

The European Social Fund is used for developing Regional Competency Centres, where programmes of regular vocational education are conducted, as well as professional training and lifelong learning and other forms of formal and informal education.

Streamlining the number of vocational schools and education programmes in line with national and regional labour market needs will create conditions for enhancing the quality of vocational schools and achieved competences necessary for accessing the labour market.

Increase of quality, relevance and appeal of adult education and lifelong learning programmes

The new Adult Education Act to be adopted in 2019 will eliminate the shortcomings of the existing adult education system for the purpose of making it compliant with the statutory-normative decisions in force for regular vocational education. A quality assurance system will be established in order to make education programmes which provide qualifications compliant with the qualification standards from the CROQF Register, and education programmes which provide learning outcomes with the learning outcomes of the CROQF Sub-register of Learning Outcomes.

In the context of the IVth cycle of the Implementation of the European Agenda for Adult Learning (2017–2019), the Curriculum for the Development of Basic Adult Skills will be drafted which will unify the outcomes of learning directed towards raising the digital, reading and mathematical literacy (basic level), which adult education institutions will use to conduct classes and focus on raising the levels of digital, reading and mathematical literacy of low-competence adults.

Promotion of quality and relevance of higher education study programmes and prevalence of practical training

A great number of study programmes conducted in the Republic of Croatia, as well as their discordance with the needs of the economy, indicate the necessity for streamlining the number of study programmes, a crucial element is the alignment with real economic and social needs. The

Ministry of Science and Education (MSE) will therefore conduct activities for the purpose of improving the quality and relevance of study programmes using CROQF tools.

Considering that the current situation indicates the need for greater intervention into the development of the system of ensuring and improving the quality of science and higher education, a new Act on Quality Assurance in Science and Higher Education is planned to be adopted in 2019. The proposal of the new Act proposes an improvement of procedures of external assessment of study programmes which should be compliant with the qualification standards of the CROQF Register.

The European Social Funds are used for elaborating qualification standard proposals, i.e. the foundation for the development of quality and relevant study programmes and tools for improving accreditation procedures.

The quality and presence of professional traineeship in study programmes will be improved. The Strategy for Education, Science and Technology (2014) highlights a lack of student traineeship in some study programmes. Furthermore, the Strategy emphasises that study programmes are still lacking methods of developing transversal competences. The European Social Fund will be used for increasing the volume and quality of the work-based learning in higher education.

Improving the efficiency of higher education financing

On expiration of the Decision on multiannual financing of higher education, at the end of the academic year 2017/18, the Government issued a new Decision which prescribes the rules for student subsidies at public higher education institutions.

MSE will conclude a programme contract with every public higher education institution and define the objectives to be achieved by the higher education institution, including deadlines and allocated funds.

Country Specific Recommendations (applies to EU Member States)

According to the Recommendation on the 2018 National Reform Programme of Croatia adopted by the Council of the European Union, Croatia performs below EU average in education investment, early childhood education and care, basic skills, tertiary educational attainment and labour market relevance of vocational education and training in education. Croatia has launched the implementation of several reforms outlined in the strategy on education, science and technology. The reform of school curricula is likely to have a positive impact on the quality of Croatia's education, if it is implemented in full and consistently with the other actions in the strategy. The labour market relevance of vocational education and training programmes appears limited, as suggested by the fact that more than half of registered unemployed are vocational education and training graduates. Better coordination between public authorities and employers is needed to improve the identification of skills needs. The adult education system aiming to help inclusion in the labour market is characterized by a large and unevenly distributed number of providers across the country, and learning programmes that are not properly assessed. Participation in adult education and educational programmes offered as part of active labour market policy measures are critically low.

North Macedonia

Main document in the educational process is the comprehensive Educational strategy 2016-2020, including action plan, financial resources and a clear timeframe²⁰. As specified by the document, "In the Strategy, the goals and objectives are established based on the most important challenges of the

²⁰ Even though the Comprehensive Education Strategy for 2016 – 2020 and Action plan were, at the time of drafting of this Work Programme, in its draft version and not officially adopted, in consultations with the national representatives of Macedonia it was agreed to include this document as the relevant source of information.

education system which are identified in the result of thorough analysis of the situation in each subsector. They are also in line with the objectives defined by the key documents related to the accession process both signed between the EU and North Macedonia and adopted by the Government".

Comprehensive Educational Strategy 2016 – 2020 of and the Action Plan of the Republic of Macedonia 2016 – 2020 insist on the following:

Priorities in the primary education:

- **Improve the content of primary education** (clearly defined and relevant learning outcomes, development of children's abilities to learn, to solve problems, to respect diversity and multiculturalism and aquire democratic values and skills; curricula aligned with the learning outcomes defined by the National Standard; quality textbooks)
- Increase enrolment of pupils, improve inclusiveness and interethnic integration of primary education (schools as inclusive environments; efficiency of funding of inclusion and learning process)
- Improve the Learning Environment and Quality of Primary Education Provision (improved learning environment allowing better focus on every pupil; ensured conditions for teachers' self-development; schools as safe learning environmnets; pupils able to make informed choices of education pathways; feedback from all assessments of pupils' achievement allow to take evidence-based policy decision; empirical data on mathematical and science literacy provided and compared to international prospects)
- Improve Capacities of Human Resources in the Primary Schools (improved quality of future teachers; novice teachers acquired the competences required by the professional and national standards and receive support in daily work; teachers licenced and competence; motivated to demonstrate better job performance; professional competences of the teachers are continuously improved; pupils and teachers receive continuous support from expert services; identified options and opportunities for in-service and pre-service training of teachers)
- Increase Effectiveness of Primary Education Organisation and Management (minimum requirements of professional competences of principals; improved impact and sustainability of innovations)

Priorities in secondary education:

- Improve the Content of Secondary Education (clearly defined and relevant learning outcomes, quality up-to-date textbooks, acceptance of multiculturalism, respect for diversity and democratic values by children, curricula aligned with the learning outcomes defined by the National Standard; Feedback from the State-Matura exams allows to take evidence-based decisions).
- Increase Enrolment and Retention of Pupils and Improve Inclusiveness and Interethnic
 Integration in Secondary Education (ensured physical conditions for enrolment of pupils with
 physical disabilities, ensured inclusive education, enhanced conditions for continuing and
 completing secondary general conditions; improved interaction between pupils from different
 languages of instructions).
- Improve Capacities of Human Resources in the Secondary Schools (improving professional competences of teachers, ensuring minimum requirements of professional competences

- among principals; support services catering for the children's quality learning and development process; novice teachers acquiring the required competences and receiving support in daily work).
- Improve the Learning Environment and Quality of Education Services Provision (improved learning environment, feedback from national assessments used for evidence-based policy decisions; use of valid empirical data on capacities of pupils to enter life and continue education, or enter the labour market)

Priorities in Vocational Education and Training:

- Harmonise Vocational Education and Training with the Labour Market Needs (Content of VET adapted to the changing skill needs in the Labour Market; learning focused on competences acquisition and achieving learning outcomes; decision-making process and the VET system development supported by the stakeholders; communication between the VET system and demand on the qualifications and skill needs; reforms in post-secondary VET in accordance with the North Macedonian QF.)
- Improve Learning Environment and Quality of Vocational Education and Training
 (Efficiency and effectiveness of the VET system improved, Teaching and learning process s
 supported, Competences of VET graduates in line with the employers' requirements, VET
 students acquiring practical skills relevant to the real work requirements, Valid empirical
 data provided on the capacities of 15-years old pupils, Introduction and dissemination of
 VET innovations)
- Increase Enrolment in Vocational Education and Training (VET graduates able to make informed choices of education or career pathways; VET system enroling higher number of students with better academic progression; Attractiveness and value of skilled work and of VET in general improved; Conditions for juveniles to participate in vocational education and training provided)
- Improve Capacities of Human Resources (Professional competences of teachers continuously improved, including in close cooperation with the business sector; Teachers motivated to demonstrate better performance; Principals of all VET schools satisfy the minimum requirements of professional competences, Education and training is accompanied with complete scope of support services necessary for students' quality learning process)

Priorities in higher education:

- Ensure Quality and Effectiveness of Higher Education in accordance with European good practices (ensuring pre-conditions for external quality evaluation, quality assurance, effective functioning, improved efficiency and effectiveness, students acquiring practical skills; professional competences of staff continuously developed, graduates receiving information about career pathways)
- Improve the Content of Higher Education (established minimum requirements towards the
 content and outcomes; evidence-based policy decision based on information on graduates'
 further educational and/or employment pathways; Academic development and mobility of
 Universities' teaching staff improved; Higher Education system continuously informed about
 the up-to-date demand on qualifications and skill needs to be used for Higher Education
 policy development)

- Improve Availability and Enrolment System of Higher Education (distance learning, conditions for enrolment of students with special educational needs, availability of higher education for vulnerable groups, decent accommodation conditions)

Education strategy 2018-2025

According to this vision, the Strategy will be mainly targeted to the improvement of:

- Quality of education and its relevance to North Macedonia's society development priorities (particularly in terms of having productive and engaged citizens) and the needs of the labour markets, guided towards the expected learning outcomes, as well as acceptance of multiculturalism, interethnic integration, respect for diversity and democratic values;
- Development of generic and core competencies of pupils (and all learners), in order for them to develop into critical thinkers, active and relevant participants in social life;
- Education system infrastructure, including building facilities, equipment and teaching and supportive technologies in order to ensure appropriate learning environment in general and inclusion of persons with special education needs in particular;
- Capacities of human resources including managers, teaching and support staff;
- Quality and results of the educational process by means of improving the assessment/evaluation at all education levels: pupil, teacher, school and system;
- Autonomy of institutions in education, particularly of universities, as well as autonomy of entities in the education process;
- Legislation, Management and Funding.

Montenegro

The main strategic document, the Strategy for the development of general secondary education in Montenegro $(2015 - 2020)^{21}$, and the Action plan for implementation of the Strategy, reflect the findings of the Progress Report and Recommendations listed within the ERP.

For general education, priority areas and goals include:

- Enhance the structure of the education programme and class planning and relationship between the obligatory and optional part of the programme (continuous improvement of educational programmes, with the purpose of increasing their quality)
- Increasing the quality of classes, teaching, and educational work of institutions (increased realization of the initial trainings of teachers; establish standards of competences for the profession of teacher, expert associates and managers; establish a sustainable system of continuous professional development; enhanced quality of teaching and learning as the result of the external and internal evaluation; supporting special-needs students)
- Monitoring, evaluating and assessing of learning achievements of students (develop the whole system of monitoring, evaluation and assessing of learning outcomes)

http://www.google.rs/url?sa=t&rct=j&q=&esrc=s&source=web&cd=1&ved=0ahUKEwjr6PqYj57RAhUsJcAKHaokB14QFggaMAA&url=http%3A%2F%2Fwww.gov.me%2FResourceManager%2FFileDownload.aspx%3Frld%3D207122%26rType%3D2&authuser=1&usg=AFQjCNEgOxzZuQdtAS4Zci6tglu6eE8UbA&sig2=B3ssvZLP_d03PeQfrck4jQ&bvm=bv.142059868,d.ZGg

²¹

- Vertical and horizontal mobility of students throughout the system (enhancing international cooperation and mobility possibilities; harmonize the state matura exam with the enrolment system to certain faculties).

For vocational education and training, the Strategy of the development of vocational education and training in Montenegro (2015 - 2020)²²; and the accompanying Action plan include the following priority areas, goals and measures:

- Establishing a quality and efficient labour market relevant VET, with goals of building a flexible VET system, based on the learning outcomes and in line with the needs of individuals and society; (and measures including analysis and improvement of existing tools for labour market research; development of qualifications in line with the National qualifications framework; development of flexible and modernized educational programmes of wide profiles and based on the learning outcomes;) and goal of ensuring labour market relevance of VET through measures including quality assurance system in line with EQAVET; evidence based decision making; work-based learning; enhancing professional development of VET teachers; enhancing competences of management structures)
- Ensuring equal opportunities for qualifications acquisition in VET with the purpose of employment and social inclusion (make initial and continuous education available to various target groups with measures including adjusting educational programmes to the advanced pupils and special-needs pupils; enabling access to training and qualifications for various target groups).

In the field of higher education, the Strategy for the development of Higher Education²³ outlines the following objectives and measures:

- Improving the quality of higher education and creating competitive human resources (
 strengthening quality assurance system; improving the quality of teaching process and the
 quality of teaching staff; improving the quality of study programmes by introducing adequate
 relationship between general and professional competences; self-evaluation procedure;
 procedure of licensing of institutions; development of interdisciplinary studies; further
 improvement of higher education quality through consistent application of Bologna
 Declaration principle, trends and recommendations)
- Harmonizing education with labour market needs (implementing practical teaching through curricula with a view to improving learning outcomes; learning a foreign language)

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http://www.mps.gov.me/biblioteka/strategije

²²

 Internationalization of higher education (increasing outgoing mobility of students and academic staff; increasing incoming mobility of students; promotion of Montenegrin institutions in the EHEA).

When it comes to Teacher Education and Training, The 2017-2024 strategy for teacher education ²⁴ and related 2017-2018 action plan, have the objective to create policies and practices of initial and continuous teacher education and training, which will offer support to teachers in performing their complex role as educator, on whose work the quality, persistence and application of knowledge which the students will gain, depends on, at all levels of education, their personal and professional development, social inclusion and readiness to become active citizens.

The objectives and principles of the Strategy for Teacher Education are based on "Common European Principles for Teacher Competences and Qualifications". In this document, three goups of competences are addressed:

- Work with others
- Work with knowledge, technology and information
- Work in society and with society.

Moldova

The reform of the Education sector remains high in the governmental agenda. Moldova is continuing its educational reform, and has approved a new Educational Code and its 2014-2020 education development strategy ('Education 2020').

Modernisation of the higher education sector is supported through the Erasmus+ programme.

The key challenges in the education sector are the following:

- Modernisation of the education system in line with the Bologna principles and EU best practices;
- Efficient functioning of the Moldovan National Agency for Quality Assurance;
- Reinforcement of links between research and higher education, VET education and private sector (employers);
- Reinforcement of the quality of the education structures, content and methods.

Strategy on development of education for 2014 – 2020 was approved (14.11.2014). National School Inspectorate for General Education was established. National Agency for Ensuring Quality in Vocational Education was created;

In Moldova, the main strategic document in education is Education 2020 - Sectoral Development for the years 2012-2020.

Its general objective is the modernization of education at the level of the whole system.

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In general education, the quality and access to education is to be improved from the perspective of child-friendly schools, with specific objectives being, among others:

- Increase the gross enrolment rate in primary education
- Optimization of the network of general education institutions according to the number of children/pupils, demographic situation and the development prospects of localities, the availability of human resources, the capacity of communication channels
- Training of teachers and management staff on inclusive education and child-friendly schools
- Train at least 5% of the total number of management staff 5% annually in order to improve the general education management at the national, local and institutional level

More specifically in the area of vocational and technical education system:

- the trainings of specialists in secondary and post-secondary vocational and technical education should be adjusted to the current and perspective needs of the labor market
- the attractiveness of and access to vocational/technical education should be increased
- Ensure the scientific, methodological and curricular aspects in the secondary and postsecondary vocational and technical education.
- redesign the process of initial and continuous professional training of the teaching staff for the secondary and post-secondary vocational and technical education
- extend and strengthen the connection between the vocational and technical education and the labour market
- create and implement a quality assurance system in vocation and technical education in line with country's economic growth indicators and the process of graduates' employment

in higher education, modernization in line with the labour market, European HE standards and Bologna process requirements are envisaged through the following objectives:

- Create and implement the quality assurance system in higher education linked to country's economic growth and the problems of graduates' employment
- modernize the university curriculum to make it competence-centred, learner-centred and centered on the needs of the economic environment

Serbia

The Strategy for Education Development in Serbia 2020²⁵, and the accompanying Action plan, envisage the following priorities and measures, corresponding to the ERP and the Progress Report findings:

General education (primary and secondary general education)

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- Education standards implementation and improvement (Analysis and improvement of standards; Promotion of implementation of standards at school; Development of training/programmes for implementation of standards; Development of training/programmes for evaluation of students according to standards)
- Improvement of the existing educational standards and applications (Creating database for national testing of educational standards; Modification of curriculums in order to make outcome-based and focused on achieving the standards; Organizing national testing and result analysis; Improvement of educational standards based on analyses; Training of advisors for support of implementation of educational standards; Forming the list of advisors-external associates in accordance with regional needs, training and establishing the system of advisory work).

Secondary vocational education (SVE):

- Development of educational programmes based on the qualification standards (outcome based vocational education programmes)
- Matching the vocational school network and offer of educational programmes (profiles) with the needs of businesses
- Inclusion of employers in the process of programming, development and implementation of SVF
- Defining a clear division of responsibilities, roles and tasks of all the actors in management of SVE

Higher education:

- Building public responsibility of HEI for quality of higher education
- Introducing quality indicators into HE
- Promotion of cooperation with employers and businesses
- Promotion of international accessibility of higher education system
- Established international mobility of teachers, students and researchers

There is another, cross-sectoral priority, dealing with teacher training, aiming at:

- Development of study programmes for initial teacher training
- Improving teacher development system (Establishing teacher development system; Establishing sustainable models of funding for continuous teacher development; Introducing teacher training focusing on the application of teaching methods helping to develop students' key competences; Producing analyses of the effects of professional development; Improving accreditation criteria for professional development programmes based on teaching effects)

Annex 3: List of Reference Documents

The EU Strategy for the Western Balkans, A Credible Enlargement Perspective For and Enhanced EU Egagement with the Western Balkans, https://ec.europa.eu

SEE 2020 Strategy, https://www.rcc.int

EU Albania Report for 2018

EU Bosnia and Herzegovina Report for 2018

Country Report Croatia 2018

EU Macedonia Report for 2018

EU Montenegro Report for 2018

EU Serbia Report for 2018

Bosnia and Herzegovina Economic Reform Programme 2016-2018 (ERP BiH 2016-2018)

Action Plan for the Development and Implementation of the Qualifications Framework in Bosnia and Herzegovina for the period 2014-2020

Strategic Platform for the Development of Adult Education in the Context of the Lifelong Learning in Bosnia and Herzegovina for the Period 2014 – 2020http://westernbalkansfund.org

Strategic directions for education development 2008-2015 (Bosnia and Herzegovina),

http://hea.gov.ba

Strategy for Education, Science and Technology (SEST) Croatia

Decision on criteria for higher education accreditation in Bosnia and Herzegovina, Official Gazette of Bosnia and Herzegovina No 96/16" http://www.sluzbenilist.ba

Recommendation on recognition of non-formal education and informal learning, Official Gazette of Bosnia and Herzegovina No 94/16" http://www.sluzbenilist.ba

http://www.novebojeznanja.hr/

VET System Development program 2016-2020 (Macedonia)

Comprehensive Educational Strategy 2016 – 2020 (Macedonia)

Action Plan of the Republic of Macedonia 2016 – 2020

Education strategy 2018-2025 (Macedonia), http://www.mon.gov.mk/

Strategy of the development of vocational education and training in Montenegro (2015 – 2020)

The 2017-2024 Strategy for Teacher Education (Montenegro)

Strategy for the development of Higher Education (Montenegro)

The Strategy for Education Development in Serbia 2020